# AMENDED IN ASSEMBLY AUGUST 16, 1999 AMENDED IN ASSEMBLY JULY 2, 1999 AMENDED IN SENATE APRIL 19, 1999

## SENATE BILL

No. 195

## **Introduced by Senators Baca and Hughes**

January 19, 1999

An act to amend Sections *35294.1*, *35294.3*, *35294.7*, and *35294.8* of, to add Section *35294.4* to, to amend and renumber Section *35294.1* of, and to amend and repeal Section *35294.2* of, the Education Code, and to repeal Section 4 of Chapter 1253 of the Statutes of 1989, relating to school safety.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 195, as amended, Baca. Comprehensive school safety plan.

Existing law, to be repealed on January 1, 2000, makes each school district and county office of education responsible for the overall development of comprehensive school safety plans and requires the schoolsite council, if any, or the school safety planning committee to develop the plan for each schoolsite.

This bill would delete the repeal date.

Existing law declares the intent of the Legislature that all California public schools in kindergarten and grades 1 to 12, inclusive, operated by a school district develop, in cooperation with law enforcement agencies and others, a comprehensive school safety plan and authorizes a governing board of a school district to apply to the Superintendent of Public Instruction for a grant not to exceed \$15,000 per school to implement a

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plan meeting prescribed criteria, and requires the school district to make available equal local matching funds.

This bill would require schools established on or after January 1, 2000, to develop and implement a plan within 12 months of the opening of the school.

Existing law, to be repealed on January 1, 2000, sets forth certain plan requirements for identification of strategies and programs that will provide or maintain a high level of school safety, including, but not limited to, child abuse reporting, disaster procedures, and procedures to notify teachers of dangerous pupils.

This bill would delete the repeal date, and would require the plan to identify whether the school has incorporated certain other strategies into the plan. The bill would make related technical and conforming changes. This bill would repeal provisions of existing law scheduled to become operative on January 1, 2000, that would authorize the plan to include prescribed provisions.

Existing law to be repealed on January 1, 2000, requires schools and school districts or county offices of education to compliance reports, and requires certain Superintendent of Public Instruction to notify a school district of education if the superintendent county office determines that there has been a willful failure by the school district or county office to make any required report and to make an assessment of not more than \$500 against the school district or county office.

This bill would delete the repeal date, and would make conforming changes.

Existing law, the operation of which is conditioned on the availability of certain funds, permits the Department of Justice to contract with one professional law enforcement trainer and one professional educator trainer to coordinate and present related statewide workshops for school districts.

This bill would revise the provisions regarding conditional operation, delete the requirement that the contracts be with only one professional law enforcement trainer and with only one professional educator trainer, and would make conforming changes.

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By making certain provisions of this program mandatory, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

## The people of the State of California do enact as follows:

- 1 SECTION 1. Section 35294.1 of the Education Code, 2 as added by Section 2 of Chapter 736 of the Statutes of 3 1997, is amended to read:
- 4 35294.1. (a) Each school district and county office of 5 education is responsible for the overall development of 6 comprehensive school safety plans for its schools 7 operating any kindergarten and any of grades 1 to 12, 8 inclusive.
- 9 (b) (1) Except as provided in subdivision (d) with 10 regard to a small school district, the schoolsite council 11 established pursuant to Section 52012 or 52852 shall write 12 and develop a comprehensive school safety plan relevant 13 to the needs and resources of that particular school.
- 14 (2) The schoolsite council may delegate this 15 responsibility to a school safety planning committee 16 made up of the following members:
  - (A) The principal or the principal's designee.
- 18 (B) One teacher who is a representative of the 19 recognized certificated employee organization.
- 20 (C) One parent whose child attends the school.

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21 (D) One classified employee who is a representative 22 of the recognized classified employee organization.

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- (E) Other members, if desired.
- 2 (3) The schoolsite council shall consult with a representative from a law enforcement agency in the 3 writing and development of the comprehensive school 5 safety plan.
  - (4) In the absence of a schoolsite council, the members specified in paragraph (2) shall serve as the school safety planning committee.
- (c) Nothing in this article shall limit or take away the 10 authority of school boards as guaranteed under this code.
- (d) (1) Subdivision (b) shall not apply to a small school district, as defined in paragraph (2), if the small school district develops a districtwide comprehensive school safety plan that is applicable to each schoolsite.
- (2) As used in this article, "small school district" means 16 a school district that has fewer than 2,501 units of average daily attendance in the 1997-98 fiscal year.
- (e) This section shall remain in effect only until 19 January 1, 2000, and as of that date is repealed, unless a 20 later enacted statute, that is enacted before January 1, deletes or extends that date.
- SEC. 2. Section 35294.2 of the Education Code, as 23 amended by Section 3 of Chapter 736 of the Statutes of 1997, is amended to read:
- 35294.2. (a) The comprehensive school safety plan 26 shall include, but not necessarily be limited to, the following:
- (1) Assessing the current status of school crime 29 committed on school campuses and at school-related 30 functions.
- (2) Identifying appropriate strategies and programs 32 that will provide or maintain a high level of school safety and address the school's procedures for complying with 34 existing laws related to school safety, which shall include the development of all of the following:
- (A) Child abuse reporting procedures consistent with 36 37 Article 2.5 (commencing with Section 11164) of Title 1 of 38 Part 4 of the Penal Code.
  - (B) Disaster procedures, routine and emergency.

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(C) Policies pursuant to subdivision (d) of Section 48915 for pupils who committed an act listed in subdivision (c) of Section 48915 and other school-designated serious would lead acts which expulsion, suspension, or mandatory expulsion recommendations pursuant to Article 1 (commencing with Section 48900) of Chapter 6 of Part 27.

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- (D) Procedures to notify teachers of dangerous pupils pursuant to Section 49079.
- (E) A sexual harassment policy, pursuant subdivision (b) of Section 212.6.
- 12 (F) The provisions of any schoolwide dress code, 13 pursuant to Section 35183, that prohibits pupils from 14 wearing "gang-related apparel," if the school has adopted 15 such a dress code. For those purposes, the comprehensive 16 school safety plan shall define "gang-related apparel." 17 The definition shall be limited to apparel that, if worn or 18 displayed on a school campus, reasonably could be 19 determined to threaten the health and safety of the school 20 environment. Any schoolwide dress code established 21 pursuant to this section and Section 35183 shall be 22 enforced on the school campus and 23 school-sponsored activity by the principal of the school or the person designated by the principal. For the purposes of this paragraph, "gang-related apparel" shall not be considered a protected form of speech pursuant to 27 Section 48950.
- 28 (G) Procedures for safe ingress and egress of pupils, parents, and school employees to and from school.
  - (H) A safe and orderly environment conducive to learning at the school.
  - (I) The rules and procedures on school discipline adopted pursuant to Sections 35291 and 35291.5.
- (b) It is the intent of the Legislature that schools 35 develop comprehensive school safety plans using existing 36 resources, including the materials and services of the School Safety Partnership, pursuant to Chapter 38 (commencing with Section 32260) of Part 19. It is also the intent of the Legislature that schools use the handbook 40 developed and distributed by the School/Law

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Partnership Program entitled "Safe Enforcement Schools: A Planning Guide for Action" in conjunction with developing their plan for school safety.

- (c) Grants to assist schools in implementing their 5 comprehensive school safety plan shall be made available 6 through the School Safety Partnership as authorized by Section 32262.
- (d) Each schoolsite council or school safety planning committee in developing and updating a comprehensive plan shall, where practical, consult, 10 school safetv cooperate, and coordinate with other schoolsite councils 12 or school safety planning committees.
- (e) The comprehensive school safety plan shall be 14 evaluated and amended, as needed, by the school safety 15 planning committee no less than once a year to ensure 16 that the comprehensive school safety plan is properly 17 implemented. An updated file of all safety-related plans 18 and materials shall be readily available for inspection by the public.
  - (f) The comprehensive school safety plan, as written and updated by the schoolsite council or school safety planning committee, shall be submitted for approval under subdivision (a) of Section 35294.8.
- The comprehensive school safety plan shall 25 identify whether the school has incorporated all of the following strategies in an effort to attain a safe school:
  - (1) Adopting a closed campus.
  - (2) Adopting a dress code.
- (3) Establishing hotline telephone number a 30 pupils can call to confidentially report dangerous activity.
- (4) Installing an electronic or other security system 32 restricting unauthorized access to bathroom areas.
  - (5) Conducting emergency safety drills.
- 34 (6) Using audible alarms with different sounds for 35 different emergencies.
  - (7) Installing an intercom system.
- (8) Placing one or more video cameras in entrance 37 38 areas of the school.
- (9) Increasing the number of counselors, nurses, and 39 psychologists.

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- 1 (10) Requiring character education in the curriculum.
- 2 (11) Installing panic buttons that allow school 3 personnel to immediately summon police other or emergency personnel.
  - (12) Establishing peer mediation councils.
    - (13) Establishing an after school learning center.
- 7 SEC. 1.5.

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- SEC. 3. Section 35294.2 of the Education Code, as 8 added by Section 4 of Chapter 736 of the Statutes of 1997, is repealed. 10
- 11 SEC. 2.
- SEC. 4. Section 35294.4 is added to the Education 12 13 Code, to read:
- 14 35294.4. A public school established on or after 15 January 1, 2000, that maintains kindergarten and grades 16 1 to 12, inclusive, operated by school districts or county offices of education, shall in cooperation with local law 17 agencies, community 18 enforcement leaders. 19 pupils, teachers, administrators, and other persons who 20 may be interested in the prevention of campus crime and develop and implement a comprehensive 22 school safety plan by within 12 months after the opening 23 of the school that addresses the safety concerns identified through a systematic planning process. For the purposes 25 of this section, law enforcement agencies include local departments, county sheriffs' offices, 26 police school 27 district police security departments, or probation 28 departments, and district attorneys' offices. For purposes of this section, "comprehensive school safety plan" or 30 "safety plan" means a plan to develop strategies aimed at prevention of, and education about, potential incidents involving crime and violence and preventing 33 harm or injury on the school campus.
- SEC. 2. Section 35294.1 of the Education Code, as 35 added by Section 2 of Chapter 736 of the Statutes of 1997, 36 is amended and renumbered to read:
- 35294.5. (a) Each school district and county office of 37 education is responsible for the overall development of 38 comprehensive school safety plans for its schools

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operating any kindergarten and any of grades 1 to 12, inclusive.

- (b) (1) Except as provided in subdivision (d) with regard to a small school district, the schoolsite council established pursuant to Section 52012 or 52852 shall write and develop a comprehensive school safety plan relevant to the needs and resources of that particular school.
- (2) The schoolsite council may delegate this responsibility to a school safety planning committee made up of the following members:
  - (A) The principal or the principal's designee.
- 12 (B) One teacher who is a representative of the 13 recognized certificated employee organization.
  - (C) One parent whose child attends the school.
- (D) One classified employee who is a representative 16 of the recognized classified employee organization.
  - (E) Other members, if desired.
  - (3) The schoolsite council shall consult with a representative from a law enforcement agency in the writing and development of the comprehensive school
  - (4) In the absence of a schoolsite council, the members specified in paragraph (2) shall serve as the school safety planning committee.
  - (c) Nothing in this article shall limit or take away the authority of school boards as guaranteed under this code.
  - (d) (1) Subdivision (b) shall not apply to a small school district, as defined in paragraph (2), if the small school district develops a districtwide comprehensive school safety plan that is applicable to each schoolsite.
- (2) As used in this article, "small school district" means a school district that has fewer than 2,501 units of average 32 daily attendance in the 1997–98 fiscal year.
- 34 SEC. 3.
- 35 SEC. 5. Section 35294.3 of the Education Code is 36 amended to read:
- 37 35294.3. (a) The Department of Justice and the State
- Department of Education, in accordance with Section 38
- 32262, shall contract with professional law enforcement
- 40 trainers and professional educator trainers, respectively,

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to coordinate and present statewide workshops for school districts, county offices of education, and schoolsite personnel, and in particular school principals, to assist them in the development and modification of their respective school safety plans. The Department of Justice and the State Department of Education shall work in cooperation with regard to the workshops coordinated and presented pursuant to these contracts. 9

(b) This section shall be inoperative during any fiscal 10 year for which funds have not been appropriated for the purposes of this section in the annual Budget Act or in any other measure.

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SEC. 6. Section 35294.7 of the Education Code is 15 amended to read:

35294.7. In the event that the Superintendent of 17 Public Instruction determines that there has been a willful failure to make any report required by this article, the Superintendent of Public Instruction shall do both of the following:

- (a) Notify the school district or the county office of education in which the willful failure has occurred of the determination.
- (b) Make an assessment of not more than five hundred 25 dollars (\$500) against that school district or county office of education. This may be accomplished by the deduction of the amount of the assessment from an apportionment made subsequent to the determination.

### SEC. 5.

- SEC. 7. Section 35294.8 of the Education Code is amended to read:
- 35294.8. (a) In order to ensure compliance with this article, each school established on or after January 1, 2000, shall forward its comprehensive school safety plan to the school district or county office of education for approval.
- (b) Before adopting its comprehensive school safety plan, the schoolsite council or school safety planning committee shall hold a public meeting at the schoolsite in order to allow members of the public the opportunity to express an opinion about the school safety plan.

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19 the State Mandates Claims Fund.

- 1 (c) In order to ensure compliance with this article, 2 each school district or county office of education shall 3 annually notify the State Department of Education by 4 December 31, of any schools that have not complied with 5 Section 35294.1.
- 6 SEC. 6.
- 7 SEC. 8. Section 4 of Chapter 1253 of the Statutes of 8 1989 is repealed:
- 9 SEC. 7.
- SEC. 9. Notwithstanding Section 17610 of the Government Code, if the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code. If the statewide cost of the claim for reimbursement does not exceed one million dollars (\$1,000,000), reimbursement shall be made from